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BRIEFING MEMORANDUM

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OCT 7 1980

TO: C - Ambassador Ridgway

FROM: CA - Robert E. Fitts, Acting

SUBJECT: "Cult" Groups Involving U.S. Citizens
Overseas

In its concern for the welfare and safety of U.S. citizens abroad, the Bureau of Consular Affairs (particularly since Jonestown) places high priority on the activities of groups overseas that could adversely affect the welfare, health and safety of American citizens. Our concern is that posts keep informed of any activities that might adversely affect the lives of U.S. citizens by keeping in close touch with American citizen members and local authorities. At the same time, we are alert not to impinge on the citizens' free exercise of their constitutional rights. Based in large degree on the Jonestown experience, we are providing detailed guidance to posts in efforts to identify and dispel potential threats to the safety and welfare of U.S. citizen members.

We have thus encouraged posts abroad to obtain as much information as possible about conditions that might adversely affect the lives of U.S. citizens. We particularly stress the following factors:

- Living conditions -- physical surroundings, living quarters, number of persons per living unit, type and frequency of contact with surrounding community.
- The availability and quality of health care or the absence thereof (any indication of illness or mistreatment); physical appearance of the members, especially any children.
- Evidence of any consequential use of drugs (complaints about use, conflicts with local populace or authorities resulting from use of drugs, drug traffic).
- The group's association with and acceptance by the local community and the relationship of the group, if any, with local officials.

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-- The existence of a severe or extremely controlled social structure -- dominant leadership control of the lives of the members in a way that is detrimental to the health and welfare of the individual members.

We hope that our focus on these matters will result in a prompt and thorough examination of any allegations or reports of threats to the citizen members.

Attached are summaries of the more active groups which include U.S. citizen members. Our interest in the activities of such groups is derived from reports of dictatorial-like leadership and severe discipline exercised over the lives of individual members that could affect their liberty, health, or safety.

Attachment:

Summary on Major Active "Cult" Groups

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MAJOR ACTIVE "CULT" GROUPS

BLACK HEBREW COMMUNITY:

A group known as the "Black Hebrews" from the Chicago area first arrived in Israel legally by way of Liberia in August, 1969. The group has enclaves in Dimona, Arad, and Mitzpeh Rimon. Israeli authorities report that since that time individuals from a number of countries, including the United States, have arrived on tourist visas and entered the Black Hebrew community. As a number of the members have renounced their U.S. citizenship, the exact number of U.S. citizens in the group is unknown. Our best estimate is that there may be a minimum of several hundred to a thousand. The group is reported to include nationals from Liberia, Nigeria, the West Indies, and South Africa. The Government of Israel does not consider the Black Hebrews to be Jews and Israeli statutes relating to citizenship and registration do not apply to them. The membership lives in Israel without the legal status of official immigrants. Living conditions are reportedly crowded and the group's initial acceptance by the local populace appears to be wearing thin.

In order to examine the problem of the presence of the Black Hebrews in Israel, the Knesset appointed the Glass Committee of Inquiry in August, 1978. The Committee report of June 13, 1980 made a number of recommendations that include: (1) the Community be left in Israel, (2) the members be given recognized legal status, and (3) the Community be resettled in the region of Ramat-Hovev, south of Beersheba.

The Bureau has received several welfare and whereabouts inquiries regarding U.S. citizens who are or are alleged to be members of the group. In addition, there have been reports of physical punishment of individual members such as shaving of heads. Communication by individual members with persons outside the group is restricted without the permission of the leader.

Accordingly, we encouraged Embassy Tel Aviv to increase and broaden its contacts with the Black Hebrew Community to ascertain the existence of any unhealthy conditions. The post has and continues to investigate all reports of unusual conduct and conditions within the Community that have a bearing on the health and welfare of U.S. citizen members.

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Other allegations such as passport fraud and use of confiscated passports by fugitives from U.S. law are also actively being investigated.

In addition, we have suggested (and the Embassy is undertaking) that meetings (both publicized and unannounced) be arranged with U.S. citizen members in order to inform them about consular and other services available (registration of births, passport renewals, etc.). (Tab A).

SHIVALILA SOCIETY:

The Shivalila Society was incorporated in California, December 27, 1977 as "The Children's Liberation Front, Inc.," a non-profit corporation for the following purpose ". . . to research and disseminate information concerning optional fetal and child development."

The Society was brought directly to our attention in May, 1979, when our Embassy in New Delhi reported that two members brought 12 mutilated U.S. passports to the Embassy, along with a document purporting to renounce U.S. citizenship. Their intention was to ask the Government of India for refugee status. Although the exact number of U.S. citizen members is not known, there are estimated to be between 12 and 20 such members in this group. We do not know if there are other nationalities present.

It is reported to be a matriarchal extended family group whose female leaders dominate interpersonal relationships. The group has a history of drug use (hashish and LSD) as a regular part of the members' lives, including the children. This factor is seen of particular concern because of its impact on the health of the U.S. citizen members, and possible violations of local law.

The Embassy has been trying to verify a report that four of the children (ages one to six) died soon after their arrival in India in the Spring of 1979. One death certificate has been obtained for a child that died in a hospital. Efforts by the post to obtain documentation of the other deaths from the Government have been unsuccessful to date. However, it is continuing efforts to obtain information on the deaths of these children. The death of a 5th child this past summer has also recently come to our

attention. A major figure adult member also died from pneumonia and other complications following a knife fight which did not appear to be directly related to the group's activities.

We have on several occasions expressed to the Embassy our concern for the safety and welfare of the U.S. citizen members of this group, particularly the children. Members of the group may well be in violation of Indian immigration law, as they have overstayed their visit and may not have proper documentation. Should adult members be detained or arrested by the Government, our concern would be focused on the welfare of U.S. citizen children.

During recent visits to the Embassy, several U.S. citizen members indicated a desire to obtain new passports, perhaps in anticipation of departing India. As identification as a U.S. citizen is often a problem, we have advised the Embassy that personal appearances of both adults and children are necessary for execution of a passport application and/or release of the passport. (Tab B).

The post expects to continue to maintain contact with the group and to report on conditions that might affect the health of the U.S. citizen members.

SHIMBER BERIS:

We have only recently obtained information on this group, described as a Drug Rehabilitation Center in the Guatemalan jungle. It is headed by Dr. David Burden, a U.S. citizen. There are only a small number of U.S. citizens involved (6 students out of approximately 25 students, and 12 staff members). We provided guidance to our Embassy in Guatemala for its initial visit to the group on October 1st and are now providing guidance for continued contacts and followup activities.

We are particularly concerned about the welfare and safety of the U.S. citizen members of this group because of the remote location of the Center, the use of guards whose leader is alleged to be a "tough ex-member of the Guatemalan national police," and the existence of signed contracts between Dr. Burden and the individual U.S. citizen student members. These contracts appear to limit the freedom of

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individual members by confining them to the Center for an indefinite period of time. The post is examining, in accordance with our instructions, the legality of these documents under Guatemalan law. Parents may also wish to pursue such inquiry.

We have also instructed the post to followup its initial visit and establish regular contacts with the Center so that consular services can be provided to those U.S. citizen members who desire them. Followups are to be made on any report of conditions that could adversely affect the lives of these members.

THE CARMELITES OF THE HOLY COUNTENANCE:

The "Carmelites of the Holy Countenance" are a religious group founded by Clemente Dominquez Gomez in 1975 in Spain. The Carmelites claim several thousand devotees worldwide and about 300 in Seville. A U.S. citizen member in Seville has estimated that the group in Seville includes about 20 U.S. citizens and 100 non-Spanish nationals.

Several inquiries have been received from concerned relatives about the welfare and whereabouts of U.S. citizens who are reported to be members of this group in Spain. There is no evidence to date that these citizens are physically abused.

The secrecy surrounding this group has made it extremely difficult to contact U.S. citizen members. However, the post has been able to interview some of these members to inquire about their welfare.

OTHER GROUPS:

Inquiries have also been received from family members and Congressional offices about the welfare and whereabouts of individuals believed to be members of other groups known as: The Children of God, Rajneesh Ashram, Hare Krishna, and Jehovahs Witnesses. The most frequent inquiries are from concerned parents looking for their child.

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In all such cases, an immediate inquiry as to the welfare and well-being of the U.S. citizen member is of the utmost importance. At the same time, we must also recognize an individual's right of privacy and the constitutional right of groups to pursue religious and other lifestyles without U.S. Government interference.

Attachments:

- TAB A. Cable Traffic on Black Hebrew Community
- TAB B. Cable Traffic on Shivalila Society

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TAGS: OCS: IS

SUBJECT: W/M - BLACK HEBREW COMMUNITY

REF: A TEL AVIV 13199, B) TEL AVIV 12335, C) TEL AVIV 11778, D) TEL AVIV 11223, E) TEL AVIV 10270, F) TEL AVIV 09970, G) TEL AVIV 01325, H) TEL AVIV 14427, I) STATE 125421

1. THE DEPT APPRECIATES THE EMBASSY'S CONTINUED ATTEMPTS TO MEET WITH AMCIT MEMBERS OF THE BLACK HEBREW (BH) COMMUNITY, BOTH INDIVIDUALLY AND AS A GROUP (REFTEL H). WE ARE AWARE OF THE DIFFICULTIES ENCOUNTERED IN TRYING TO CONTACT INDIVIDUALLY AMCIT MEMBERS WITHOUT THE PRESENCE OR PERMISSION OF THE LEADER BEN-AMI CARTER. HOWEVER, IN LIGHT OF PAST EXPERIENCES WITH OTHER GROUPS, AS WELL AS THE RESPONSIBILITY FOR THE WELFARE AND SAFETY OF AMCITS ABROAD, IT IS OF UTMOST IMPORTANCE TO PURSUE ALL AVAILABLE APPROACHES TO THE BH COMMUNITY. THEREFORE, WE WOULD APPRECIATE POST'S VIEWS ON HOW BEST TO EXPAND OUR CONTACT WITH THE BH COMMUNITY.

2. ALLEGATIONS OF POSSIBLE MISTREATMENT OF AMCIT MEMBERS OF THE BH COMMUNITIES, ATTEMPTS TO CIRCUMVENT U.S. LAW

BY THESE MEMBERS AND OTHER IMPROPER ACTIVITIES ARE OF PARTICULAR CONCERN TO THE DEPT.

3. OUR RECORDS INDICATE THE FOLLOWING ALLEGATIONS HAVE BEEN MADE CONCERNING UNREPORTED DEATHS IN THE BH COMMUNITY:

A. AGRAM A-24 2/22/78 - MS. JOE WILLIE REDDEN ESTIMATED 6 ADULTS AND 20 BABIES DIED IN A 1-1/2 YEAR PERIOD. SHE DESCRIBED THE PRACTICE OF THE COMMUNITY OF LOWERING VINYL COATED AS BODIES ARE TAKEN AWAY AND BEING FORBIDDEN THEREAFTER TO MENTION THE DECEASED.

B. REFTEL C. ALLEGATION WAS MADE THAT DEATHS IN THE COMMUNITY ARE NOT ALWAYS REPORTED TO ISRAELI AUTHORITIES.

C. REFTEL B. ALLEGATIONS ATTRIBUTED TO ZVI LAVIE IN "MA'ARIV" JULY 2, 1988, INDICATED THAT A NUMBER OF MEMBERS WHO DIED UNDER UNSPECIFIED CIRCUMSTANCES HAVE BEEN BURIED SECRETLY IN UNMARKED GRAVES.

D. ARTICLE IN "MA'ARIV" 2/29/80. YAIR KOTLER IN "REVELATION" STATES THE LEADER IN DIMONA, BEN-AMI CARTER "IS CAPABLE OF ORDERING MASS SUICIDE IN THE PATTERN OF GUYANA."

4. OUR RECORDS INDICATE THE FOLLOWING ALLEGATIONS HAVE BEEN MADE THAT MEMBERS OF THE COMMUNITY ARE HELD AGAINST THEIR WILL.

REFTEL F. MS. SMITH STATED SHE HAD TO BORROW CLOTHES, LIVED IN CRAMPED QUARTERS (25-30 PERSONS IN AN APARTMENT BUILT TO HOUSE 4 PERSONS), AND HAD NO FREEDOM. CLAIMS SHE WAS GRANTED ONE DAY TO LEAVE DIMONA IN 4 YEARS.

B. REFTEL B. REPORT CITED ABOVE BY ZVI LAVIE CONTAINS ALLEGATIONS THAT PEOPLE ARE HELD AGAINST THEIR WILL IN BEN-AMI CARTER'S "FORTRESS."

5. OUR RECORDS INDICATE THE FOLLOWING ALLEGATIONS HAVE ALSO BEEN MADE THAT U.S. PASSPORTS ARE CONFISCATED AND USED BY NON-AMERICANS AND AMERICAN FUGITIVES FROM THE LAW.

A. REFTEL G. CONTAINS STATEMENT THAT U.S. PASSPORTS MUST BE GIVEN UP. THIS GIVES THE LEADER BEN-AMI CARTER GREATER HOLD OVER MEMBERS OF THE COMMUNITY.

B. REFTEL D. SEVERAL DISENCHANTED WOMEN OF THE BH COMMUNITY STATED THAT CONFISCATED U.S. PASSPORTS FROM MEM-

BERS ARE USED FOR TRAVEL BY NON-AMERICANS AS WELL AS MEMBERS WHO ARE FUGITIVES FROM THE LAW.

C. REFTEL C. ALLEGATIONS THAT CONFISCATED PASSPORTS ARE USED BY NON-AMERICANS AND AMERICANS SOUGHT BY THE FBI FOR UNLAWFUL ACTS IN THE U.S.

D. REFTEL E. MS. ROBERTS, A MEMBER, STATES THAT PASSPORTS ARE CONFISCATED AND USED BY SOUTH AFRICANS, LIBERIANS AND U.S. CITIZEN FUGITIVES FROM THE LAW.

6. SINCE BEN-AMI CARTER HAS INDICATED AN INTEREST IN PROCEDURE FOR U.S. CITIZEN REGISTRATION (REFTEL H), WE WOULD APPRECIATE EMBASSY'S ASSESSMENT OF CARTER'S LIKELY REACTION TO DIRECT EMBASSY APPROACH REGARDING ALLEGATIONS SET FORTH ABOVE. OUR SUGGESTION WOULD BE THAT EMBASSY EXPLAIN TO CARTER OUR OBLIGATION TO RESPOND TO INQUIRIES FROM CONGRESS AND INTERESTED MEMBERS OF THE PUBLIC ABOUT AMCIT MEMBERS IN THE BH COMMUNITIES. THE EMBASSY SHOULD EMPHASIZE BENEFIT TO THE BH COMMUNITIES OF LAYING ANY UNFOUNDED ALLEGATIONS TO REST, AND SUGGEST THAT THE BEST WAY TO ACCOMPLISH THIS WOULD BE TO SCHEDULE MEETINGS BETWEEN CONSULAR OFFICERS AND BH COMMUNITIES. AT SUCH SESSIONS CONOFFS COULD EXPLAIN CONSULAR SERVICES AND PROCEDURES, ANSWER QUESTIONS, AND INTERVIEW SPECIFIC MEMBERS WHO ARE SUBJECTS OF INQUIRIES WE MAY RECEIVE.

7. THE EMBASSY SHOULD CONTINUE TO MEET WITH AMCIT MEMBERS OF THE BH COMMUNITIES. THE DEPT SUGGESTS THAT FREQUENT MEETINGS SHOULD BE HIGHLY PUBLICIZED SO THAT BH MEMBERS KNOW THAT A CONOFF WILL BE AVAILABLE ON A GIVEN DATE IF HELP IS NEEDED. THE CONOFF SHOULD BE AVAILABLE AT THE MEETING SITE REGARDLESS OF THE NUMBER OF AMCIT MEMBERS THAT AVAIL THEMSELVES OF THE OPPORTUNITY TO MEET WITH THE CONOFF. SOME VISITS SHOULD BE UNSCHEDULED, WITHOUT PRIOR NOTICE. ON THIS POINT, DOES EMBASSY PRESENTLY ARRANGE MEETINGS WITH CARTER OR VISIT WITH HIM AND BH COMMUNITIES WITHOUT PRIOR NOTICE?

8. DEPT IS AWARE OF THE HEAVY WORKLOAD OF THE EMBASSY'S

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CONSULAR SECTION AND THE INCREASED RESPONSIBILITIES
CREATED IN TRAVELING TO THE 3 BH COMMUNITIES, BUT BELIEVES
IT IS ESSENTIAL THAT COMMUNICATIONS WITH THE NGOs IN
THE COMMUNITIES BE BROADENED. COULD THE EMBASSY PROVIDE
US WITH AN ESTIMATE OF THE LOGISTICS AND MANHOURS PRE-
SENTLY EXPENDED ON BH COMMUNITIES MATTERS AND INCREASED
WORKLOAD THAT MIGHT RESULT IF THESE SUGGESTED PROCEDURES
WERE IMPLEMENTED?

9. DEPT APPRECIATES THE EMBASSY'S CONTINUED EFFORTS, AS
REPORTED IN REFTEL H IN THIS MATTER. CHRISTOPHER

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APPROVED BY CA/OCS-JLWARD

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CA/PPT/O/E-ESHEEHAN

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AMCONSUL MADRAS

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E.O. 12855: N/A

TAGS: CASC: CGEN

SUBJECT: W/W - AMCIT MEMBERS OF SHIVALILA SOCIETY

REF: A) NEW DELHI 15740, B) BOMBAY 00711,
C) STATE 067215 AND PREVIOUS

1. DEPT APPRECIATES BACKGROUND INFO (REFTEL A) CONCERNING SHIVALILA SOCIETY'S REPORTED ADAMANT OPPOSITION TO THE PROPOSED EMBASSY CONOFF'S TRIP TO VISIT AMCIT MEMBERS OF SOCIETY IN MANALI. WITH RESPECT TO THE VISIT TO THE EMBASSY ON 7/25 BY THE TWO MEMBERS OF THE SOCIETY (REFTEL A), THE DEPT WOULD LIKE THE FOLLOWING INFORMATION:

A) DID EITHER MEMBER GIVE ANY REASON FOR THEIR OPPOSITION TO THE PROPOSED VISIT BY THE CONOFF TO THE GROUP IN MANALI AT THIS TIME?

B) DID THEY INDICATE WHEN A VISIT BY THE CONOFF MIGHT BE ACCEPTABLE?

C) DID EITHER MEMBER PROVIDE ANY INFO ABOUT THE WELFARE OF AMCIT MEMBERS OF THE SOCIETY?

D) DID EITHER INDICATE THAT THEY EXERCISE A LEADERSHIP ROLE? IF NOT, DID THEY INDICATE WHO IS THE PRESENT LEADER OF THE GROUP?

2. IN VIEW OF THE HISTORY TO DATE ON THIS SOCIETY, INCLUDING EVIDENCE OF AT LEAST ONE ACT OF VIOLENCE INVOLVING THE SOCIETY (REFTEL B) AND THE REPORTED DEATHS OF 5 AMCITS, 4 OF WHOM WERE CHILDREN (REFTEL C), IT IS NECESSARY TO CONTINUE INQUIRIES ON THE WELFARE OF AMCIT MEMBERS OF THIS GROUP, PARTICULARLY MINOR CHILDREN, AND ATTEMPT TO BROADEN CONSULAR CONTACTS BY ESTABLISHING FREQUENT COMMUNICATIONS WITH THIS GROUP.

3. BASED UPON YOUR REPORT THAT THE MISSION HOSPITAL IN MANALI NOW HAS A GOOD RELATIONSHIP WITH THE GROUP THE EMBASSY SHOULD INCREASE COMMUNICATIONS WITH THE HOSPITAL, PERHAPS THROUGH A PERSONAL VISIT, TO SECURE THEIR COOPERATION IN INFORMING THE POST WHEN AN AMCIT MEMBER OF THE SOCIETY IS ILL.

4. THE DEPT NOTES THAT CONSULAR PASSPORT SERVICES WILL BE REQUIRED IF THE MEMBERS OF THE SOCIETY WISH TO LEAVE INDIA. BECAUSE OF OUR CONCERN FOR THE WELFARE OF EACH INDIVIDUAL AMCIT MEMBER, POST SHOULD FOLLOW THESE PROCEDURES:

A) BECAUSE IDENTIFICATION PROBLEMS ARE OFTEN INVOLVED, AN APPLICATION FOR A U.S. PASSPORT BY AN AMCIT MEMBER OF THE SOCIETY MUST BE EXECUTED BEFORE A CONOFF. THE EXCEPTION TO THIS REQUIREMENT IN 8 FAM 242.61 (A) (3) SHOULD NOT BE APPLIED.

B) PERSONAL APPEARANCE BEFORE THE CONOFF BY THE APPLICANT FOR A PASSPORT SHOULD BE REQUIRED FOR BOTH MINOR AND ADULT APPLICANTS.

C) A COMPLETED PASSPORT SHOULD NOT BE RELEASED EXCEPT ON A PERSONAL BASIS.

5. THE ABOVE PROCEDURES SHOULD HELP INCREASE COMMUNICATION BETWEEN THE EMBASSY AND AMCIT MEMBERS OF THE SOCIETY BY ENCOURAGING MEMBERS TO VISIT THE EMBASSY IN NEW DELHI TO APPLY FOR AND RECEIVE U.S. PASSPORTS. THIS MAY ALSO PROVIDE OPPORTUNITIES FOR CONOFF TO VISIT SOCIETY IN MANALI.

6. WOULD APPRECIATE EMBASSY KEEPING DEPT INFORMED OF ALL CONTACTS MADE WITH AMCIT MEMBERS OF THE SOCIETY, BOTH PERSONALLY AND THROUGH THE HOSPITAL IN MANALI, AS WELL AS POST'S ONGOING EFFORTS TO BROADEN COMMUNICATIONS WITH AMCITS IN THE SOCIETY. CHRISTOPHER

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